

Anna Louise Buchan

From: Foi Enquiries
Sent: 05 February 2016 11:20
To: [REDACTED]
Subject: FOI-16-0049 - Human Trafficking
Attachments: Further Information - Right to Review & Appeal.pdf; Document 1.pdf; Document 2.pdf; Document 3.pdf

Dear [REDACTED]

Thank you for your information request of 11 January 2016. Aberdeen City Council (ACC) has completed the necessary search for the information requested.

Please provide details of:

1a) Funding the council has allocated to activities related to human trafficking (for example, but not limited to prevention, victim identification and support, awareness campaigns) for the years 2009-10, 2010-11, 2011-12, 2012-13, 2013-14, 2014-15, 2015-16, 2016-17. If this is not possible or too broad, please refer to 1b)

1b) Data for the latest three years on record on council budget allocated to human trafficking-related activities (for example, but not limited to prevention, victim identification and support, awareness campaigns). If this is not possible or too broad, please refer to 1c)

1c) Data on council budget allocated to human trafficking-related activities (for example, but not limited to prevention, victim identification and support, awareness campaigns) in 2014-15.

There is no funding or data from council budgets for the above listed activities.

ACC is unable to provide you with information on **funding or data from council budgets for the above listed activities** as it is not held by ACC. In order to comply with its obligations under the terms of Section 17 of the FOISA, ACC hereby gives notice that this information is not held by it.

2) if the council hasn't allocated any funding specifically to human trafficking-related activities (for example, but not limited to prevention, victim identification and support, awareness campaigns) since 2010, please confirm that in writing.

ACC has not allocated any funding specifically to human trafficking-related activities.

3a) Please provide all documents (for example presentations, briefing notes, policy documents) describing any strategy/programme/policy the council has implemented/is implementing in relation to human trafficking (for example, but not limited to prevention, victim identification and support, awareness campaigns) dating back to 1 January 2010. If this is too broad please refer to 3b)

3b) please provide the latest document describing any strategy/programme/policy the council has implemented in relation to human trafficking (for example, but not limited to prevention, victim identification and support, awareness campaigns) in 2014-15.

Please refer to the following attached documents:

FOI-16-0049 – Document 1: Inter-Agency Guidance for Child Trafficking

FOI-16-0049 – Document 2: Human Trafficking – Reading the Signs Leaflet

FOI-16-0049 – Document 3: Potential Victim of Human Trafficking Reporting Form

There is no specific Council strategy/programme/policy in relation to human trafficking.

As tackling trafficking requires a multi-agency response at all levels, the Scottish Government has prepared a protocol 'Inter-Agency Guidance for Child Trafficking' in order to provide information and guidance to all members of Local Authorities so that professionals and others are able to identify trafficked children and make appropriate referrals so that victims can receive protection and support. The Child Protection Committee is a multi-agency forum to which ACC contributes along with partners in NHS, Police, Children's Reporter and the third sector. All professionals have access to these resources from which it can be seen that Police Scotland are the lead agency on this issue in Aberdeen City.

Police Scotland are also the lead service for tackling Adult Trafficking within Aberdeen. Social Work employees are able to access the 'Access to the Human Trafficking - Reading the Signs Leaflet' and 'Potential Victim of Human Trafficking Reporting Form', and are aware of how to report if they have any suspicions of Human Trafficking. ACC would work closely with Police Scotland to assist in their investigations.

ACC is unable to provide you with information on **a specific Council strategy/programme/policy in relation to human trafficking** as it is not held by ACC. In order to comply with its obligations under the terms of Section 17 of the FOISA, ACC hereby gives notice that this information is not held by it.

4) If the council has not had/doesn't have any strategy/programme/policy dedicated specifically to human trafficking (for example, but not limited to prevention, victim identification and support, awareness campaigns) please confirm that in writing.

Please see above. There is no specific Council strategy/programme/policy in relation to human trafficking.

We hope this helps with your request.

Yours sincerely,

Anna Buchan
Information Compliance Officer

INFORMATION ABOUT THE HANDLING OF YOUR REQUEST

ACC handled your request for information in accordance with the provisions of the Freedom of Information (Scotland) Act 2002. Please refer to the attached PDF for more information about your rights under FOISA.

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Inter-Agency Guidance for Child Trafficking

Child Trafficking Assessment National
Referral Mechanism

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1. Introduction

Child trafficking is a global business that targets and victimises the most vulnerable children for transportation, abuse and exploitation across the world. It is a largely hidden problem and is often described as a form of modern-day slavery. The children involved are in no way responsible for their predicament, having been coerced, bribed or forced into, and unable to escape from, the control of traffickers.

The effect of trafficking on children is wide-reaching; many will experience significant harm as a result of their situation, and outcomes for them may be extremely poor as a result of lack of proper care or access to universal services such as health and education as traffickers seek to avoid contact with the authorities.

At the end of 2008 the UK Government ratified the Council of Europe Convention on Action Against Trafficking in Human beings,¹ which came into effect in the UK on 1st April 2009. In July 2011 the UK Government opted into Directive 2011/36/EU of the European Parliament and of the Council on Preventing and Combating Trafficking in Human Beings and Protecting its Victims², which was transposed 6 April 2013. This Directive replaces the Council Framework Decision 2002/629/JHA, and strengthens the provisions contained within the Convention by taking a victim centred approach, providing for more rigorous prosecution of offenders, victim's support, victim's rights in criminal proceedings, and prevention. It has important implications for the identification and recording of suspected trafficking victims.

Because tackling trafficking requires a multi-agency response at all levels, the Scottish Government has prepared this protocol based on the Glasgow Child Protection Committee model, in order to provide information and guidance to all members of the children's workforce so that professionals and others are able to identify trafficked children and make appropriate referrals so that victims can receive protection and support. This guidance should be read in conjunction with the Scottish Government National Guidance for Child Protection in Scotland 2010³, the Scottish Government publication Safeguarding Children in Scotland Who May Have Been Trafficked⁴, and the London Safeguarding Children Board toolkit and guidance⁵.

¹ <http://conventions.coe.int/Treaty/en/Treaties/Html/197.htm>

² <http://eur-lex.europa.eu/LexUriServ/LexUriServ.do?uri=CELEX:32011L0036:EN:NOT>

³ <http://www.scotland.gov.uk/Publications/2010/12/09134441/0>

⁴ <http://www.scotland.gov.uk/Publications/2009/02/18092546/0>

⁵ <http://www.londonscb.gov.uk/trafficking/>

2. Scope and Purpose of Guidance

For the purposes of this guidance, a 'child' is a person under the age of 18 as defined by the Palermo Protocol to Prevent, Suppress and Punish Trafficking in Persons, Especially Women and Children⁶, supplementing the UN Convention Against Transnational Organisational Crime and Directive 2011/36/EU..

Working with children and young people who are or have been involved in child trafficking is a complex area and presently there is very limited theoretical and conceptual understanding of the phenomenon or evidence regarding its prevalence in Scotland. The purpose of this toolkit is to present a strategic inter agency framework to respond to the need to protect children and young people who are at risk of child trafficking in the context of current available evidence and the policy initiatives.

This toolkit is designed as Scottish practice guidance to be read in conjunction with the Scottish Government **National Child Protection Guidance in Scotland** and other relevant national and international papers. **The National Child Protection Guidance remains the primary guidance document for child protection and vulnerability investigations. The identification, or not, of child trafficking victims should not preclude or override any child protection investigations.**

The aim of this guidance is to -

- Raise awareness of child trafficking within agencies
- Support the investigation and prosecution of those who coerce, exploit and abuse children
- Raise awareness of indicators of child trafficking
- Facilitate a consistent response and approach to children and young people involved in trafficking.
- Support and encourage staff from all agencies across Scotland to work collaboratively in developing and delivering appropriate and effective services to individual children and young people with experience of child trafficking.

⁶ http://treaties.un.org/Pages/ViewDetails.aspx?mtdsg_no=XVIII-12-a&chapter=18&lang=en

3. Definitions

Human trafficking is a process that is a combination of three basic components:

- **Movement** - (including within the UK – referred to as **Internal trafficking**) recruitment, transportation, transfer, harbouring or receipt of persons.
- **Control** - threat, use of force, coercion, abduction, fraud, deception, abuse of power or vulnerability, or the giving of payments or benefits to a person in control of the victim
- **Purpose** – exploitation of a person, which includes prostitution and other sexual exploitation, forced labour, slavery or similar practices, and the removal of organs

An international definition for trafficking contained in article 3 of the UN Palermo Protocol to Prevent, Suppress and Punish Trafficking in Persons, Especially Women and Children, supplementing the UN Convention Against Transnational Organizational Crime has now been widely accepted across the world as the basis for identifying and working with the victims of trafficking:

- (a) “Trafficking of persons” shall mean the recruitment, transportation, transfer, harbouring or receipt of persons, by means of the threat or use of force or other forms of coercion, of abduction, of fraud, of deception of the abuse of power or of a position of vulnerability or of the giving or receiving of payments or benefits to obtain the consent of a person having control over another person, for the purpose of exploitation. Exploitation shall include, at a minimum, the exploitation of the prostitution of others or other forms of sexual exploitation, forced labour or services, slavery or practices similar to slavery, servitude or the removal of organs.
- (b) The consent of a victim of trafficking in persons to the intended exploitation set forth in sub-paragraph (a) of this article shall be irrelevant where any of the means set forth in sub-paragraph (a) have been used.
- (c) The recruitment, transportation, transfer, harbouring or receipt of a child for the purpose of exploitation shall be considered “trafficking in persons” even if this does not involve any of the means set forth in subparagraph (a) of this article
- (d) “Child” shall mean any person under eighteen years of age

Article 6(4) focuses on the support provided to victims of trafficking stating that:

Each state party shall take into account, in applying the provisions of this article, the age, gender and special needs of victims of trafficking in persons, in particular the special needs of children, including appropriate housing, education and care.

The Palermo Protocol establishes children as a special case and any child found to have been moved for exploitation is considered to be a victim of trafficking, whether or not they have been deceived, or agreed to move, because it is not considered possible for children to give informed consent, as set out in paragraph 5 above. The distinction between trafficking and smuggling is also considered an important one in determining if a child has been trafficked, as smuggling is taken to mean that arrangements are consensual and that a smuggler has been paid to help people to enter the country illegally, after which there is no longer a relationship and no exploitation. However, there are concerns that in respect of child and adult victims of trafficking, and at the front line of child care and protection work, the distinction between trafficking and smuggling is often blurred – research has highlighted that some children have been abused on their journeys to Scotland after paying smugglers to get them to the UK.⁷

The UN High Commissioner for Human Rights also recognises that trafficked children have specific needs as a consequence of age:

Children who are victims of trafficking shall be identified as such. Their best interests shall be considered paramount at all time. Child victims of trafficking shall be provided with appropriate assistance and protection. Full account shall be taken of their special vulnerabilities and needs (UNHCHR 2002, principle 10)⁸

4. Legal Framework

The UK is a signatory to the UN Convention Against Transnational Organised Crime, the Palermo Protocol to Prevent, Suppress and Punish Trafficking in Persons, Especially Women and Children that deals specifically with the trafficking of children, the European Convention on Action Against Trafficking in Human Beings and Directive 2011/36/EU of the European Parliament and of the Council. These international agreements provide the framework for inter-government action to tackle trafficking and are the basis of the UK's national policy.

The Council of Europe convention contains specific provisions for children, and Human Trafficking; The Government's Strategy (2011)⁹ has a chapter on proposals to tackle the exploitation of children. As indicated, for the purposes of provisions to meet the needs of trafficking victims a child is defined as any person under the age of 18 years.

⁷ <http://withscotland.org/resources/child-trafficking-in-glasgow-report-of-a-social-work-case-file-analysis-of-unaccompanied-asylum-seeking-children>

⁸ UNHCHR (2002) Recommended Principles and guidelines on Human Rights and Human Trafficking
[http://www.unhchr.ch/huridocda/huridoca.nsf/e06a5300f90fa0238025668700518ca4/caf3deb2b05d4f35c1256bf30051a003/\\$FILE/N0240168.pdf](http://www.unhchr.ch/huridocda/huridoca.nsf/e06a5300f90fa0238025668700518ca4/caf3deb2b05d4f35c1256bf30051a003/$FILE/N0240168.pdf)

⁹ http://www.coe.int/t/dg2/trafficking/campaign/Docs/Convntn/default_en.asp
<http://www.homeoffice.gov.uk/publications/crime/human-trafficking-strategy?view=Binary>

UK legislation and policy makes it clear that trafficking is both a crime and a violation of human rights, and the strategy focuses both on the disruption and reduction of trafficking and providing support for adult and child victims. The focus for national and international developments is prevention, protection and prosecution. The UK strategy proposes a comprehensive approach to tackling trafficking:

- commitment to improving victim care arrangements
- focuses on disrupting trafficking networks before they reach the UK
- establishes a basis for smarter multi-agency action at the border
- aims to improve coordination of our law enforcement efforts in the UK
- seeks to strengthen intelligence-gathering and -sharing through the new National Crime Agency
- places emphasis on raising awareness of child trafficking and ensuring child victims are safeguarded and protected from re-trafficking

Delivery of the strategy is a multi-agency concern between central and local government, law enforcement agencies and voluntary and community groups. Child Protection Committees in Scotland are responsible for co-ordinating services and responses in terms of child trafficking victims at a local level. The UK strategy recognises that children who have been trafficked are particularly vulnerable and will have very specific needs, and that their care, protection and support will be crucial in enabling them to recover from their experiences and return to a normal life. All trafficked children are entitled to the same level of care and protection and to have their welfare safeguarded and promoted as those normally resident in the UK, regardless of their immigration status.

5. Recognising and identifying trafficked children

The Council of Europe Convention on Action Against Trafficking in Human Beings ensures that each signatory country has mechanisms in place – The National Referral Mechanism (NRM) – for identifying and recording cases of child trafficking. This formal procedure for assessing and recording all trafficking cases, including children, became operational on 1 April 2009. From this date new arrangements came into force to allow all cases of human trafficking to be referred by frontline agencies for assessment by designated Competent Authorities. In the UK the competent authorities are a central UK Human Trafficking Centre (UKHTC) and the UK Immigration and Visas (formerly UKBA) for cases of immigration and asylum.

Glasgow was a pilot area for the assessment framework that accompanied the NRM referral to the competent authority. While difficulties were identified with the NRM and the assessment framework, recommendations were made for improvements.¹⁰ A referral to the NRM does not require a criminal level of 'evidence' as a reasonable grounds decision by the Competent Authority can

¹⁰ Arocha L (2010) Wrong Kind of Victim London, Anti-Trafficking Monitoring Group http://www.antislavery.org/includes/documents/cm_docs/2010/f/full_report.pdf ; Fairfax K & Rigby P (2011) Final Monitoring Report: Local Authority Pilots of the London Safeguarding Trafficked Children Guidance and Toolkit London Safeguarding Children Board <http://www.londonscb.gov.uk/trafficking>

be made where there are suspicions and reasonable grounds to believe that a child has been trafficked. A conclusive decision is made when it is believed that on the 'balance of probabilities' a child has been trafficked.

One recommendation from the Local Safeguarding Children's Board (LSBC) report centred around the need for a more accessible assessment framework form, and for a trafficking assessment to be incorporated into the Integrated Assessment Framework. Glasgow Child Protection Committee responded by designing a Child Trafficking Assessment (CTA), focussing purely on trafficking concerns – this is the new form incorporated into this toolkit under Appendix B.

The CTA should be completed by social work / police for all suspected child trafficking victims, in conjunction with the UK Immigration and Visas (formerly UKBA) where asylum / immigration issues are also apparent.

As child trafficking is child abuse, social workers are responsible for co-ordinating the completion of the CTA and a NRM referral report where appropriate, in conjunction with the police, and incorporating information from a partner agencies.¹¹ These actions should run parallel to local child protection procedures.

6. Referring children

Whenever an agency or professional have concerns that a child they are in contact with is, or may have been, trafficked they should initially consult the indicator matrix and / or contact social work or the police, (see Appendix C). Where their initial assessment indicates there are grounds to believe the child may have been trafficked, the actions noted below should be followed.

Agencies and individuals should bear in mind that it is essential to take timely and decisive action where child trafficking is suspected because of the risk of the child being moved.

Often agencies would be expected to obtain the consent of the child's parent or carer regarding any referral. However, in cases where the child may be trafficked, it is possible that their carer is involved in the trafficking or exploitation and seeking their consent could put the child at further risk or lead to their being moved elsewhere.

It is therefore recommended that unless there is clear evidence that seeking consent would in no way harm the child, referring agencies should not seek the carer's consent or consult with parents / carers at the initial stage.

Recognising the child protection implications of trafficking, social work and police will be the lead agencies for completing the assessment and co-

¹¹ Scottish Government (2009a) The Council of Europe Convention on Action against Trafficking in Human Beings: Identifying and recording cases of child trafficking: The national referral mechanism - letter to CPC Chairs 31/3/09
<http://www.scotland.gov.uk/Resource/Doc/254429/0080167.pdf>

ordinating all child referrals to the Competent Authority. All relevant agencies will be expected to contribute information to the assessment following their initial referral to police / social work.

While the following process has been agreed for suspected child trafficking cases the multi-agency child protection procedures remain the primary guidance for the care and protection of children.

- Where a child / young person is suspected or is known to have been trafficked the child's safety is paramount and all necessary child protection actions and procedures should be followed to ensure they are protected.
- Agencies and / or individuals should not wait until a child discloses, agrees or perceives they have been trafficked to initiate procedures. Research to date indicates children, apart from being threatened to remain silent, often are not aware they are victims of trafficking.
- Where there are suspicions about trafficking a referral should be made, and ongoing discussion initiated with social work / police and where appropriate other relevant agencies such as health, in line with child protection guidance.
- A multi-agency child protection case discussion should be convened and in addition to usual key agencies, a member of the UK Border Agency should also be invited if there are immigration / asylum issues.
- It should be remembered that all information shared at a child protection case discussion / meeting is for the purposes of child protection. Information gathered or shared should not be used to progress immigration issues.
- A Child Trafficking Assessment (CTA) should be completed by social work / police prior to the case discussion. It is likely there may not be substantial amounts of information at this initial stage (international agencies and organisations may need to be consulted during the assessment stage).
- The case discussion should consider ongoing risks, agree broad protection actions, consider the need for a multi-agency response and refer via core group processes.
- The case discussion will also agree if the case requires to be referred to the Competent Authority through the completion of a National Referral Mechanism form.
- Referrals can be made immediately to the Competent Authority (social work or police) if it is clear that children have been trafficked, before the CTA is completed or a case discussion called. However,

in such cases it is the child protection procedures which should be paramount and any concerns should always be made to social work / police child protection.

- The Competent Authority (UK Human Trafficking Centre (UKHTC) or UK Immigration and Visas (formerly UKBA) will contact the referrer when a decision is made (see www.soca.org.uk for further information). It may be that the Competent Authority requires additional information and / or further discussion before reaching a decision.

NB where children are not assessed as being trafficked by the Competent Authority there may still be child protection concerns. The possibility of trafficking should not be dismissed at this point as it may be that further information becomes apparent in the succeeding months.

- All usual child protection procedures should follow an NRM referral and the trafficking assessment should not replace a full child protection assessment, including a comprehensive assessment of a child's needs via the IAF.

6.1 Possible indicators of child trafficking (Also see appendix C)

The attached trafficking matrix is not a validated assessment of actual, or risk of, trafficking. It is based on present best available information as to what factors in a child's circumstances may lead to the belief a child has been trafficked. It should not replace a comprehensive child protection or IAF / GIRFEC assessment.

As the two prerequisite factors for child trafficking are movement and exploitation this matrix has been adapted following Scottish research and colour coded to aid decision-making and to inform discussions. If exploitation (red E) and movement (green M) indicators are present a child trafficking assessment (CTA) should be undertaken and a referral to the National Referral Mechanism seriously considered.

The following additional indicators were also identified as those most common in children referred to the Competent Authority in Glasgow. The presence of any of these indicators should also trigger further investigation and a possible completion of a CTA, see appendix A.

- Socially isolated – lack of positive, meaningful relationships in child's life
- Psychological – indications of trauma or numbing
- Exhibits self assurance, maturity and self confidence not expected in a child of such age
- Not registered with or attended a GP practice
- Not enrolled in school
- Cared for by adult/s who are not their parents and quality of relationship is not good
- Appropriate adult is not an immediate family member (parent / sibling)

The matrix is not an exhaustive list of factors and other concerns may be present. For UK national children especially movement may involve that between and within cities, between accommodation, places of abuse within a city and movement between different people.

The indicators may apply to both UK nationals and/or migrant children and to both boys and girls and should be kept in mind when working with children when making an initial assessment. They are not questions to be directly asking children at the initial stage of enquiry.

The indicators do not replace child protection investigations and the presence, or otherwise, of trafficking suspicions should not preclude the standard child protection procedures being implemented.

If you have any further questions about child trafficking, or the National Referral Mechanism, please contact:

In respect of concerns regarding suspected trafficking of adult female victims for the purposes of commercial sexual exploitation TARA can be contacted for advice on 0141 276 7724

Migrant Helpline can provide advice and assistance for adult victims of trafficking - tel 01304 203977 www.migranthepline.org.uk

UKHTC also have a direct contact for information: 084477 82406 ask to speak to a Tactical Advisor - <http://www.soca.gov.uk/about-soca/about-the-ukhtc>

Research Context – a brief overview

The illegal trading of people is a global problem, thought to be the third largest illegal trade after drugs and weapons trafficking. Globalisation has contributed to the growth of trafficking, and due to the fact humans can be re-sold it is comparatively low risk with high rewards, making it a profitable activity for traffickers.¹²

The US Dept of State estimates that 800,000 people are trafficked across national borders annually, nearly 50% of these being children. However, there are no clear estimates about the numbers of children trafficked around the world, the International Labour Organisation (ILO) estimate 1.2 million children are trafficked annually and UNICEF describe the numbers as enormous.^{13 14} While in Western Europe women are the most numerous victims, globally children constitute the largest numbers.¹⁵ Throughout the world children are trafficked for numerous purposes within and between countries. While exploitation varies between different parts of the world children trafficked for one type of labour are often sold into another making simple categorisation problematic.¹⁶

Children in Scotland have been identified as being exploited for:

- child labour eg cannabis farms
- debt bondage
- domestic servitude
- begging
- benefit fraud
- drug trafficking / decoys
- illegal adoptions
- forced / illegal marriage
- sexual abuse and
- sexual exploitation

Worldwide there are also documented cases of exploitation in relation to organ donations, use in sport and military conscription.

¹² Omelaniuk I (2005) Trafficking in Human Beings UN expert group meeting on international migration and development

http://www.un.org/esa/population/meetings/ittmigdev2005/P15_IOMelaniuk.pdf

¹³ ILO (2002) Every Child Counts: New Global Estimates on Child Labour ILO/IPEC Geneva

<http://www.ilo.org/ipecinfo/product/viewProduct.do?productId=742>

¹⁴ UNICEF (2005) Combating Child Trafficking: Handbook for Parliamentarians No 9

[http://www.unicef.org/publications/files/IPU_combattingchildtrafficking_GB\(1\).pdf](http://www.unicef.org/publications/files/IPU_combattingchildtrafficking_GB(1).pdf)

¹⁵ UNODC (2006) Trafficking in Persons: Global Patterns United Nations Office on Drugs and Crime, accessed 26/6/08 www.unodc.org/documents/human-trafficking/HT/globalpatterns/en.pdf

¹⁶ Rafferty Y (2008) 'The impact of trafficking on children: psychological and social policy perspectives' Child Development Perspectives 2(1), 13-18

Child trafficking in the UK

The United Kingdom is considered a high risk destination country for victims of human trafficking and a number of case studies and data collection exercises have documented the existence of potential child trafficking cases into and out of the country.¹⁷ These studies cannot provide confirmed numbers of trafficked or at risk children, but they do begin to quantify the problem. CEOP studies in 2007 and 2009 have identified over 600 children as fitting the trafficking profile in the UK. By the end of 2010 305 children had been referred to the UK Human Trafficking Centre as suspected victims of trafficking (www.soca.org.uk).

The limited research that has been commissioned in the UK has reached some consensus that trafficking is a growing phenomena, requiring a co-ordinated response, involving research, intelligence, awareness raising and training on a multi-agency level. There is insufficient robust information about the prevalence of child trafficking in the UK and it is clear that knowledge and understanding remains at an early stage, especially so in Scotland.

Child trafficking in Scotland

The extent and nature of child trafficking in Scotland is largely unknown, although a report by the Children's Commissioner in 2011 attempted to quantify the issue across the country, identifying at least 83 potential victims.¹⁸ Research commissioned by the Child Protection Committee in Glasgow investigated the prevalence of child trafficking amongst the unaccompanied asylum seeking children population. This identified that nearly a quarter of unaccompanied asylum seeking children (UASC) in the city had probably been trafficked. Follow on work interviewing front line practitioners and monitoring referrals to the social work child protection team indicated that there have been nearly 100 children referred to the child protection team following concerns about trafficking. However, it remains unknown if these cases identified are the 'tip of an iceberg' or the extent of the issue.¹⁹ As the Children's Commissioner Report identified, Glasgow is not the only place in Scotland likely to be experiencing issues regarding children who have been trafficked as it is likely to affect urban as well as rural areas across Scotland.

¹⁷ CEOP (2007) A Scoping Project on Child Trafficking in the UK London, Child Exploitation and Online Protection

http://www.ceop.gov.uk/downloads/documents/child_trafficking_report0607.pdf

CEOP (2009) Strategic Threat Assessment Child Trafficking in the UK, London, Child Exploitation and Online Protection

www.ceop.gov.uk/downloads/documents/child_trafficking_report0409.pdf

ECPAT – (2007) Missing Out: A Study of Child Trafficking in the North-West, North-East and West Midlands London, End Child Prostitution, Child Pornography and Trafficking of Children

¹⁸ Scotland's Commissioner for Children and Young People (2011) Scotland: A Safe place for Child Traffickers? <http://www.sccyp.org.uk/Infoforadults/childtrafficking>

¹⁹ Rigby P (2010) Child Trafficking in Glasgow: The Views of Professionals

<http://withscotland.org/resources/child-trafficking-in-glasgow-the-views-of-professionals>

APPENDIX B

CHILD TRAFFICKING ASSESSMENT (CTA)

Child's surname:		Known as:		Forenames:	
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Date of birth		Place of birth		Nationality	
---------------	--	----------------	--	-------------	--

Ethnicity		Language		Religion	
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Carefirst no		Home Office no		ID docs	
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Home address:	Current address:

Family / household members:		
Name:	Relationship:	Address:

Legal / asylum status:	
Legal status(looked after etc & previous):	Asylum status:

Agencies involved & contact details:

Referrer / Report writer		Date		Agency / Team	
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Social work / police use only			If not contacting centre child protection team and anti trafficking unit or referring to NRM please explain why
Social work CP team contacted		NRM referral & date	
Police vice & anti trafficking unit contacted			
<p>All concerns about child trafficking should be discussed with the child protection team and vice and anti trafficking unit. A copy of this assessment should be forwarded to them.</p>			

Note: each section should encompass the views and accounts of all agencies with relevant information. Please make it clear where you obtained the evidence / information

1. Brief background details (give a pen picture of the young person within their family / country of origin context)

2. Movement (within countries; across borders; across UK; across city; across accommodation. Include details of how travelled; timescales; time at locations etc; entry into trafficking process;– eg sold; passage bought; abducted; escape; present accommodation)

3. Exploitation / abuse (detail evidence and / or suspicions; types of exploitation; locations; length of exploitation; freedom of movement)

4. Trafficker (description; relatives; gender; title; job; names; relationship to child; still in contact etc)

5. Means of control

(how has trafficker controlled child; threats (to child & family); grooming; violence, voodoo, oaths, captivity, debt)

6. Additional risk factors

(likely to be identified from indicator matrix; may include health; other contacts)

7. Agency contact / actions taken (police; social work; UK Immigration and Visas (formerly UKBA); voluntary; overseas; health)

8. Views of young person (if appropriate)

9. Analysis / Assessment of Needs and Risks in relation to trafficking

(inc analysis of why believe trafficked / not; present safety; future risk of trafficking)

10 Conclusion & recommendation (VYP/not & reasons, action plan, identify specific outcomes; by whom)

GUIDANCE NOTES FOR COMPLETION

If there are immediate child protection concerns this referral / assessment form is not a substitute for following child protection procedures.

CHILD TRAFFICKING ASSESSMENT

This form should be completed by social workers and police in conjunction with the child protection team and vice and anti-trafficking unit.

The Child Trafficking Assessment is designed to assess potential victims of trafficking and / or future risk of trafficking. It is not a substitute for a comprehensive assessment of risk and needs in terms of a holistic GIRFEC assessment – such an assessment should be completed as per child protection procedures and guidelines. The assessments should complement and inform each other. If initial concerns are about trafficking it is likely that the CTA is completed first; if other child assessment are being undertaken and suspicions about trafficking become apparent the CTA should be completed in conjunction with them to focus on trafficking specific concerns.

When the assessment is completed sections 1 to 10 can be copied into section G of the NRM form as evidence if a referral is being made to UKHTC.

It is likely the CTA will be informed by the use of the indicator matrix for trafficking - the matrix is not an exhaustive list of indicators, *or an assessment* of future risk. Other factors may also be present that are not included on the matrix – eg for internal trafficking movement may be between cities and accommodation rather than countries.

If there are indications, or intent, of movement (section 2) and exploitation / abuse (section 3) – the minimum requirements for child trafficking – a referral should be made to the National Referral Mechanism following CPC guidelines.

The presence of other indicators may also be sufficient for a referral to the NRM (please discuss with child protection team or trafficking unit).

In completing the assessment remember that background information may be available from agencies and organisations outside the UK – eg NGOs working in country of origin; country of origin embassies; social services in countries of origin.

1. Background details

Include social / economic circumstances of the family; why child left the family; continued contact with family; any previous work / employment;

2. Movement

- Trafficking can occur at any stage throughout a child's journey; it is not limited to the final destination.

- UK nationals are also vulnerable to internal trafficking (movement between and within cities and between people) and may also be trafficked out of UK
- A child may be trafficked through legitimate routes and with legal documents, in addition to covert routes with no documents
- Child may arrive alone or accompanied.
- Once trafficked may be at increased risk for future trafficking
- Are child movements restricted and / or accommodation locked?

3. Exploitation / abuse

What is the nature of the exploitation? Where did it occur? Is it ongoing?

- Trafficking is a process, not a single event.
- Trafficked children may be forced into criminal activity.

4. Trafficker(s)

- Children may remain in contact with the trafficker or the person who brought them into the country.
- Contact may be lost only to be recommenced days / months / years later.
- Children may describe the trafficker as a 'friend' 'boy/girl friend'.
- Who are the people involved in a child's life

5. Means of control

- Children may be physically threatened
- Children may be controlled psychologically
- Consider threats to family
- Trafficked children may be groomed

6. Other risk factors

- Consider factors that may be concerning, but on their own not indicative / evidence of trafficking
- There are no validated risk assessments for child trafficking
- Children may move in and out of trafficking situations

7. Agency involvement

- Agencies may have been previously involved and not identified trafficking as an issue

8. Views of young person

- Children do not usually say they have been trafficked.
- Children may deny any exploitation / abuse
- Children may not consider their experiences exploitative

9-10. Analysis and conclusions

Trafficking is an extremely complex area of child protection and any analysis and conclusions will be subject to change.

NB Trafficking and its assessment is not a static process - due to the nature of child trafficking it is likely that much of the required information may not be initially available, or sketchy; it is important that the assessment is regularly updated.

NATIONAL REFERRAL MECHANISM FOR CHILD VICTIMS OF TRAFFICKING
REPORT TO COMPETENT AUTHORITY FOR DECISION

When completed, please e-mail this form and matrix of indicators to UKHTC:

Section A - Personal Details

Last name: First name(s):

Also known as:

D.O.B (if known):/...../..... Age (approx. if not known): Sex: Place of birth:

Nationality: Language:

Any English spoken/interpreter needed:..... Immigration status:

Competent Authority referred to: UK Border Agency / UK Human Trafficking Centre

Home Office ref: Work Permit ref:

Any other reference numbers including NRUC if the child is a UASC:.....

UK Home address:

.....

.....

Section B - Contact details of person making referral

Name:

Job title:

Organisation and Local Authority area:
.....

Tel: Fax:

Mobile:

Email:

Signature and date:

Date encountered (if relevant) or date of first agency contact:
.....

Address encountered or place of first contact with your agency (if different from above):
.....

.....

.....

Date of referral:

APPENDIX C

Indicator matrix for child trafficking

Exploitation	Y	Exploitation	Y	S	Exploitation	Y	S	
Claims to have been exploited through sexual exploitation, criminality, labour exploitation, domestic servitude, forced marriage, illegal adoption, and drug dealing by another person	E	Required to earn a minimum amount of money every day	E		Located / recovered from a place of exploitation (brothel, cannabis farm, involved in criminality etc)	E		
Physical symptoms of exploitative abuse (sexual, physical etc)	E	Involved in criminality highlighting involvement of adults (e.g. recovered from cannabis farm / factory, street crime, petty theft, pick pocketing, begging etc)	E		Deprived of earnings by another person	E		
Underage marriage	E	Performs excessive housework chores and rarely leaves the residence	E		Claims to be in debt bondage or "owes" money to other persons (e.g. for travel costs, before having control over own earnings)	E		
Physical indications of working (overly tired in school, indications of manual labour – condition of hands/skin, backaches etc)	E	Reports from reliable sources suggest likelihood of sexual exploitation, including being seen in places known to be used for sexual exploitation	E		Receives unexplained / unidentified phone calls whilst in placement / temporary accommodation			
Sexually transmitted infection or unwanted pregnancy	E	Unusual hours / regular patterns of child leaving or returning to placement which indicates probable working			No passport or other means of identity	M		
Story very similar to those given by others, perhaps hinting they have been coached		Accompanied by an adult who may not be the legal guardian and insists on remaining with the child at all times			Unable or reluctant to give accommodation or other personal details	M		
Movement into / within UK	Y	Limited freedom of movement	E		False documentation or genuine documentation that has been altered or fraudulently obtained; or the child claims that their details (name, DOB) on the documentation are incorrect	M		
Withdrawn and refuses to talk / appears afraid to talk to a person in authority		Movement into / or within the UK		Y	S	Movement into or within the UK	Y	S
Significantly older boyfriend		Gone missing from local authority care	M		Entered country illegally	M		
Harbours excessive fears / anxieties (e.g. about an individual, of deportation, disclosing information etc)		Unable to confirm name or address of person meeting them on arrival	M		Journey or visa arranged by someone other than themselves or their family	M		
Other risk factors	Y	Accompanying adult previously made multiple visa applications for other children / acted as the guarantor for other children's visa applications	M		Registered at multiple addresses	M		
Shows signs of physical neglect – basic care, malnourishment, lack of attention to health needs		Accompanying adult known to have acted as guarantor on visa applications for other visitors who have not returned to their countries of origin on visa expiry	M		Other risk factors	Y	S	
Shows signs of emotional neglect		History with missing links or unexplained moves	M		Possible inappropriate use of the internet and forming online relationships, particularly with adults			
Socially isolated – lack of positive, meaningful relationships in child's life		Pattern of street homelessness	M		Accounts of social activities with no plausible explanation of the source of necessary funding			
Behavioural - poor concentration or memory, irritable / unsociable / aggressive behaviour in school or placement		Other risk factors	Y	S	Entering or leaving vehicles driven by unknown adults			
Psychological – indications of trauma or numbing		Unregistered private fostering arrangement			Adults loitering outside the child's usual place of residence			
Exhibits self assurance, maturity and self confidence not expected in a child of such age		Cared for by adult/s who are not their parents and quality of relationship is not good			Leaving home / care setting in clothing unusual for the individual child (inappropriate for age, borrowing clothing from older people etc)			
Evidence of drug, alcohol or substance misuse		Placement breakdown			Works in various locations			
Low self image, low self esteem, self harming behaviour including cutting, overdosing, eating disorder, promiscuity		Persistently missing, staying out overnight or returning late with no plausible explanation	M		One among a number of unrelated children found at one address			
Sexually active		Truancy / disengagement with education			Having keys to premises other than those known about			
Not registered with or attended a GP practice		Appropriate adult is not an immediate family member (parent / sibling)			Going missing and being found in areas where they have no known links	M		
Not enrolled in school		Appropriate adult cannot provide photographic ID for the child						
Has money, expensive clothes, mobile phones or other possessions without plausible explanation								

Section G - Evidence to support reasons for referral (2 pages available)

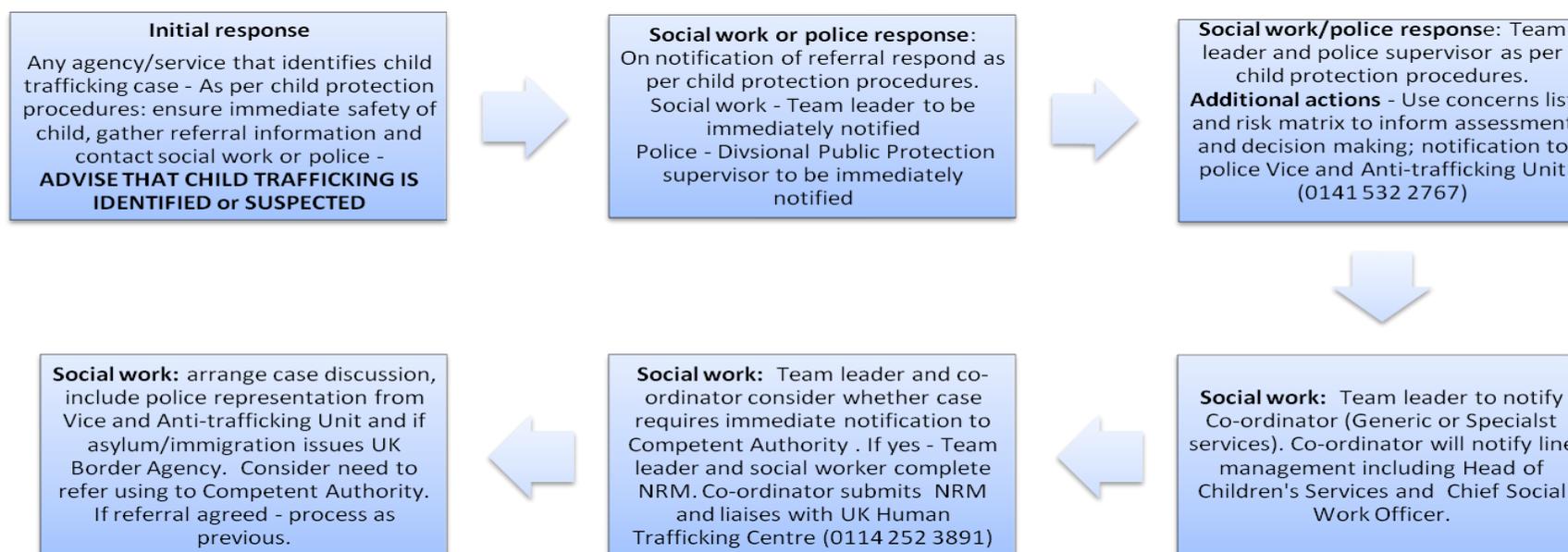
Please use this section to:

1. expand on the circumstances/details of the encounter or contact and
2. provide supporting evidence for the indicators that you have identified in the matrix
3. provide any other relevant information that you consider may be important and wish to include e.g. details of behaviour, abuse and neglect
4. movements into, within or out of the UK, including dates (if known)
5. name of any adults, exploiter or trafficker (if known)
6. and any action you have taken including referral to other agencies e.g. Police, local authorities, Missing persons, NGOs etc
7. provide any method of entry details where the subject is a foreign national,

(if a separate sheet is required, please indicate that section G is continued and provide with referral)

Example of responding to a child trafficking case - Additional actions/considerations that can be adapted to suit specific CPC areas

Note: **Child trafficking is a crime that is a child protection concern** and our response to an identified or suspected case will be in line with single and inter-agency child protection procedures. The following information is intended as a quick reference guide that highlights those additional factors/features expected when responding to a case where child trafficking is identified or suspected. Social work will assume responsibility for completion of any paperwork relating to the National Referral Mechanism (NRM) to the Competent Authorities.





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FURTHER INDICATORS

ADDITIONAL GENERAL TRAFFICKING INDICATORS

- Their appearance suggests general physical neglect
- They appear to be moving location frequently
- They are not registered with a G.P, nursery or school
- They have old or serious injuries left untreated or treated late and are vague and reluctant to explain how the injury occurred
- They give a vague and inconsistent explanation of where they live, their work or schooling
- Poor nutrition
- The person is withdrawn and submissive

SEXUAL EXPLOITATION INDICATORS

- Women escorted from where they live to where they work and back and appear never to go out socially.
- Women working long hours or having no or few days off.
- Women with very limited amounts of clothing of which a large proportion is 'sexual'.
- Never going to the shop, doctors, bank etc without an escort.
- Not having cash or seen handing cash over to others.
- Food etc paid for by others.
- No ID when asked for it

LABOUR EXPLOITATION INDICATORS

- Individuals or groups of people living on industrial properties etc and leaving only infrequently or never at all / No proper sleeping place / degraded conditions or overcrowding – i.e. 12 people in a 2 bed house.
- Any evidence workers are required to pay for equipment, clothing food or accommodation or that deductions have been made for such reasons.
- Subjected to insults, abuse, threats or violence.
- Never or rarely leaving premises for social reasons.
- Working excessive hours
- Fines used as discipline.
- Dependence on employer for a number of services i.e. work, transport, accommodation, etc
- Lack of suitable clothing for the work they are doing.
- Security measures designed to keep people inside premises

DOMESTIC SERVITUDE INDICATORS

- Living with a family but not eating with the rest of the family
- No proper sleeping place
- Only given left over food to eat.
- Subjected to insults, abuse, threats or violence.

USEFUL CONTACTS

Police Scotland -

Telephone: 101 and in emergency call 999

National Human Trafficking Unit -

Telephone: 01236 818475

Email: scdhumantrafficking@scotland.pnn.police.uk

UK Human Trafficking Centre (UKHTC) - provides 24/7 Tactical and Operational advice.

www.nationalcrimeagency.gov.uk/about-us

email: UKHTC@nca.x.gsi.gov.uk

Telephone: 0844 778 2406

Child Exploitation and Online Protection Centre (CEOP)

has a dedicated child trafficking unit.

Visit: www.ceop.gov.uk

Email: enquiries@ceop.gov.uk

Telephone: 0870 000 3344

UK Visas and Immigration (UKVI) - Intelligence and immigration matters

Visit: www.gov.uk/contact-ukvi

Gangmasters Licensing Authority (GLA) – oversee labour in the agricultural, horticultural, forestry, shellfish and related processing industries.

Visit: www.gla.defra.gov.uk

Email: licensing@gla.gsi.gov.uk

Telephone: 0845 602 5020

National Referral Mechanism (NRM)

This process is used to identify potential victims of trafficking (PVoT) and ensure they receive the appropriate protection and support. A form requires to be completed within 48 hours by the first responder (please note requirement for signature of adult victims), for further details the form can be found at:

www.gov.uk/government/publications/human-trafficking-victims-referral-and-assessment-forms

USEFUL CONTACTS CONT...

Migrant Help

Migrant Help provides victim support services to adults who have been trafficked for the purposes of labour exploitation (male and female), domestic servitude (male and female) and sexual exploitation (male only). They cover all of Scotland.

Telephone: 07766 668781 (staffed 24/7)

Trafficking Awareness Raising Alliance (TARA) – provides support, including help to access and pay for accommodation, to women, over 18 years old, who have been trafficked for commercial sexual exploitation recovered from across Scotland.

Telephone: 0141-276-7724.

Crimestoppers – for anonymous reporting.

Telephone: 0800 555 111

If you require this Aide memoire in another format please contact the **National Human Trafficking Unit** as above to discuss requirements



HUMAN TRAFFICKING



READING THE SIGNS

WHAT IS HUMAN TRAFFICKING?

Human trafficking is about the **illegal trade and exploitation of human beings**.

The offence has 3 constituent parts:

The Act (what is done) recruitment, transport, transfer, harbouring or receipt of people.

The Means (how it is done) threats or violence, coercion, abduction, fraud or deception, abuse of power or vulnerability, giving payment or benefits.

The Purpose (why it is done) - exploitation – including prostitution of others or other forms of sexual exploitation, forced labour, domestic servitude/slavery, removal of organs or for the purposes of committing criminal acts such as benefit fraud or cannabis cultivation or any combination of the above.

All three combined constitute trafficking. These acts do not have to be carried out by one person and can be carried out by a number of different individuals however the final purpose must be for exploitation or intended exploitation.

For the purposes of trafficking **a child is any person under 18 years of age**. Also the “means” section is not required for children and therefore the trafficking of children can be defined as the movement of children for the purpose of exploitation.

A trafficking victim **does not have to cross international boundaries** but merely being moved from one place to another within Scotland or the UK for the purpose of exploitation is sufficient.

Exploitation types:

Labour Exploitation
Sexual Exploitation

Domestic Servitude
Organ Harvesting

The safety and welfare of any victim should always remain a priority.

TRAFFICKING IN HUMAN BEINGS IS A HIDDEN CRIME

Trafficking Victims are likely to be discovered when dealing with other matters as they are often reluctant to engage with Police and support services to declare what has happened to them. They are often coerced into committing crime on behalf of their controllers therefore it is essential that you maintain an awareness to assist in identifying indicators to establish if a person is a potential victim of trafficking.

GENERAL TRAFFICKING INDICATORS

- Passport or documents held by someone else.
- Others speaking for people you are talking to.
- Expression of fear or anxiety.
- Excessive working hours.
- Highly distrustful of law enforcement or authorities.
- Person has false documents.
- Found in/connected to a location likely to be used for exploitation.
- Not knowing address of where they work or live.
- Poor or sub-standard living accommodation.
- Injuries apparently as a result of an assault.
- Injuries apparently from restraint measures.
- Lack of access to earnings.
- Any evidence of control over movement either as an individual or a group.
- The person acts as if instructed by another.
- Afraid of saying what their immigration status is.

FURTHER SUBJECTIVE INDICATORS

- No or very little payment.
- No time off.
- Limited contact with family.
- Lack of access to medical care.
- ‘Discipline’ through punishment.
- Very limited social contact.
- Threat to be handed over to the authorities.
- Threats against the person / family members.
- Lack of ability to quit work environment.
- Being placed in a dependency situation.
- Perception of being bonded to a debt.

ASSISTING VICTIMS OF TRAFFICKING – DO’S AND DON’TS DO

- Take the victim to a **place of safety** where they feel comfortable to disclose.
- Separate potential suspects from victims and speak to victims individually.
- Keep multiple victims separate.
- Assess and provide any medical / mental health needs.
- **Dispel any fears** of law enforcement agencies and try to establish trust / rapport.
- Look out for signs of non-verbal communication and body language between victims and suspects.
- Be aware that the victim may be suffering from post traumatic stress disorder or may have other trauma induced mental health issues.
- Make a note of any communications between victims and suspects.
- **Think forensic opportunities** and make Law enforcement agencies aware of identity documents, travel documents, financial information and communication devices if possible.
- **Always** maintain a victim centred approach when dealing with these often vulnerable individuals.
- Take account of cultural or religious issues the victim may have.
- Give the victim as much information as you can.
- If you are a first responder make sure the **NATIONAL REFFERAL MECHANISM** form is completed within **48 hours** of encountering a potential victim of trafficking. Please note consent is required for Adult victims. No consent is required for children and all child victims should be entered into the NRM process.
- Take steps to prevent further contact between the trafficker and their victim(s) by offering support/assistance including alternative accommodation, mobile phone and support services.

DON’T

- Use unofficial interpreters - they may have a hidden agenda.
- Treat victims as suspects or immigration offenders.
- Expect victims to have access to their identity or travel documents.
- Assume all documents are legitimate – check!
- Expect victims to disclose immediately. Some victims may not know they have been trafficked, some may have been told to lie and some victims may not disclose as they are still in fear of their traffickers.
- Judge a victim if they have been working or have been complicit in part of their circumstances.

PASS ON INFORMATION !

The following details may assist law enforcement agencies in Investigations:

- Best details / descriptions of those involved
- Locations
- Nationalities
- Details of any transport used
- Travel routes / methods
- Documents used
- Any financial information
- Method of recruitment
- Methods used to control / manipulate victim

REMEMBER CHILD TRAFFICKING IS CHILD ABUSE

Specialist Crime Division
National Human Trafficking Unit
Potential Victim of Human Trafficking Referral



Date	
Victims name	
Date and place of birth	
Address in UK and / or address currently housed.	
Home address / not in UK	
Adult / Child	
Nationality	
Passport / ID Number	

Organisation		
Case worker name		
Contact number		
Date came to notice		
Other police force or organisations involved or contacted	Yes / No	

If applicable:

Immigration status	
---------------------------	--

Please send completed forms to scdnationalhumantraffickingunit@scotland.pnn.police.uk

Circumstances giving rise for concern:-

Please send completed forms to scdnationalhumantraffickingunit@scotland.pnn.police.uk