

The purpose of an Integrated Impact Assessment is to evidence that Aberdeen City Council is meeting its legislative duties by assessing the potential impacts of its policies and decisions on different groups of people and the environment. The legislation considered within this assessment is:

- Section 2 Equality Act 2010 protected characteristics
- Section 3 Socio-Economic
- Section 4 Consumer Duty
- Section 5 Human Rights
- Section 6 Children and Young People's Rights
- Section 7 Environmental impacts

The term 'policy' is used throughout this document and applies to policies, proposals, strategies, provision, criteria, functions, practice, budget savings and activities that includes delivery of our services.

## 1. About the Policy

### 1.1 Title

Increase the hours that on-street and off-street parking is charged for to include Sunday 8am to 1pm

## 1.2 What does this policy seek to achieve?

To review the existing parking policy with regards to free parking on Sundays and recommend that Sunday charges are implemented to match those of other days of the week in city centre areas. This will result in parking charge hours being increases to include between 8am and 1pm where they are currently only between 1pm and 5pm.

### 1.3 Is this a strategic programme/proposal/decision?

This is a proposal

## 1.4 Is this a new or existing policy?

Update on an existing policy however this is not a document but rather a series of Committee agreements

1.5 Is this report going to a committee?

Yes

## 1.6 Committee name and date:

Full Council (Budget) 5th March 2025

1.7 Report no and / or Budget proposal number and / or Business Case reference number:

**OSR-08** 

1.8 Function and cluster:

City Regeneration and Environment - Operations

# Impacts

Aberdeen City Council has a legal requirement as a public sector organisation to assess the impact of its work on equality groups and assess against human rights, children's rights and our socio-economic duty. This is our Public Sector Equality Duty (PSED). The PSED has three key parts:

- Eliminate unlawful discrimination, harassment, victimisation or any other prohibited conduct.
- Advance equality of opportunity.
- Foster good relations by tackling prejudice, promoting understanding.

This following five sections in the Integrated Impact Assessment demonstrate that these considerations that have been made in the policy, that the impact of proposals made is understood and accepted, and what mitigating steps can be taken to reduce any negative impact of the policy.

## 2: Equality Act 2010 - Protected Characteristics

Aberdeen City Council wants to ensure everyone is treated fairly. This section identifies what impact the policy may have on people with <u>protected characteristics</u>.

2.1 What impact could this policy have on any of the below groups?

Protected Characteristic	Negative			Neutral	Desitions
	High	Medium	Low	Neutral	Positive
Age		Х			
Disability		Х			
Gender Reassignment				Х	
Marriage and Civil Partnership				Х	
Pregnancy and Maternity				Х	
Race				Х	
Religion or Belief		х			
Sex				Х	
Sexual Orientation			х		

### 2.2 In what way will the policy impact people with these protected characteristics?

The policy considers that this will impact those of religious belief that attend services on Sunday morning. This may displace parking further away from the destinations which will have a larger impact on those with mobility issues, including older citizens. Older people can often be prevalent in the congregation of a church. Younger people may also visit for services or Sunday School. There may be impact on groups accessing support services or social gatherings at hubs that are may only be staffed at weekends.

### 2.3 What considerations have been made in reaching the above assessment?

What internal or external data has been considered? What does this data tell us?

It is very difficult to draw conclusions from the income data as this is impacted by other factors such hybrid working, the economy and other parking initiatives operated by the Council over recent years.

What consultation and engagement has been undertaken with officers and partner organisations? Chief Officers from all other services have had sight of all budget options being put forward.

# What consultation and engagement has been undertaken with people who may be impacted by this policy?

Aberdeen City Council undertook a two-part public consultation around the 2025/26 Budget and future spending plans from August 2024 to November 2024.

In Part 1, conducted throughout August 2024, participants were asked to provide feedback on four key areas: Budget Options, Council Tax, Service Area Prioritisation, and Capital Programme Expenditure. Under Budget Options, respondents were queried about the potential impacts of proposed options, including both reduction strategies and income-boosting charges. Regarding Council Tax, input was sought on acceptable levels of increase and their potential impacts. Citizens were also invited to express their views on which service areas should be prioritised for spending and to offer their opinions on capital programme expenditure.

In part 2, which took place throughout November 2024, the Council consulted on additional budget options, again focusing on the impact if implemented. The phase 2 consultation included budget options relating to the Aberdeen Health and Social Care Partnership.

There were 4278 responses across the four areas consulted on during part 1 of the online consultation and 1535 responses to part 2. Respondents had the option to indicate which protected characteristics would be affected.

Various approaches were offered to support participation. Throughout both phases, opportunities were offered for the public to attend face to face and digital sessions to discuss the proposals in more detail. There were 2 face to face sessions, including British Sign Language options and 4 digital sessions, with a total of 24 attendees

## 2.4 What mitigations can be put in place?

What can be done to remove or reduce any negative impacts of this policy (if applicable)?		
People over 60, under 22 or with disability can apply for free bus trav Those with a blue badge can continue to park for free within car parl can only travel by car, would be required to pay parking charges or c areas free of charge.	ks and controlled parking zones.	
With mitigations in place, what is the new overall rating of	High	
the negative impact(s)?	Medium	Х

Low

**Negative Impact Removed** 

## 3: Socio-Economic Impacts

Aberdeen City Council has a duty to reduce the inequalities of outcome that can arise from socio-economic disadvantage. This section is used to consider what impact the policy may have on people experiencing socio-economic disadvantage – and how any inequalities of outcome arising from the policy can be reduced.

Use this guide to understand more on socio-economic inequalities: <u>The Fairer Scotland Duty: Guidance for</u> <u>Public Bodies (www.gov.scot)</u>

3.1 What impact could this policy have on people who experience the following aspects of socio-economic disadvantage?

	Negative	Neutral	Positive
Low income – those who have insufficient earnings to meet basic	Х		
needs, such as food, clothing, housing, or utilities.			
Low/ no wealth – those who have no savings for unexpected spend	Х		
or provision for the future.			
Material deprivation – those who cannot afford or access goods or	Х		
services that are considered essential or desirable for a decent			
quality of life, such as food, clothing, heating, transport, internet,			
cultural, recreational and social activities.			
Area deprivation – those who live in an area with poor living	Х		
conditions, such as higher levels of crime, pollution, noise,			
congestion, or lack of infrastructure, amenities, or green spaces.			
Socio-economic background – social class, parents' education,	Х		
employment, income.			

### 3.2 In what way will the policy impact people experiencing socio-economic disadvantage?

Those on low income or in areas of deprivation will be negatively impacted as this would place cost where they wish to park in the controlled zones on a Sunday.

### 3.3 What considerations have been made in reaching the above assessment?

What internal or external data has been considered? What does this data tell us?

What consultation and engagement has been undertaken with officers and partner organisations? Chief Officers from all other services have had sight of all budget options being put forward.

# What consultation and engagement has been undertaken with people who may be impacted by this policy?

See 2.3 above

## 3.4 What mitigations can be put in place?

reduce the negative impact?

What can be done to reduce any negative impacts of this policy (if applicable)?		
This may impact people travelling into work on a Sunday morning/ evening, where public transport is not an		
option (e.g. time or point of origin). Options exist to park on the periphery of the city centre where no charges		
are in place on a Sunday throughout the day/ evening with the remainder of the journey on foot/ bike.		
If mitigations are in place, does this remove or	No – negative impact remains	

Yes – negative impact reduced

Х

## **4: Consumer Impacts**

The Consumer Scotland Act 2020 places a Consumer Duty on the public sector to put consumer interests at the heart of strategic decision-making, emphasising the need for accessible and affordable public services, especially during times of financial pressure. This person-centred approach is intended to result in better quality services and outcomes for the public as consumers of public services across Scotland.

This section of the IIA is used to consider the impact of the policy on consumers of any services that the policy is intended to change.

Use this guide to understand more on the consumer duty: <u>How to meet the consumer duty</u>: <u>guidance for public</u> <u>authorities</u>

#### 4.1 What impact could this policy have on any of the below consumer groups?

	Negative	Neutral	Positive
Individuals	Х		
Small businesses	Х		

#### 4.2 In what way will the policy impact people in these consumer groups?

Costs to the consumer and business may increase as a result of these additional periods of parking charges.

### 4.3 What mitigations can be put in place?

What can be done to remove or reduce any negative impacts of this policy (if applicable)? Whilst the proposed change of policy will mean that some attendees at religious services will have to pay for parking, it is noted that those with a blue badge can park for free at anytime and that many congregation members will be local to the church. Also, organisations are encouraged to produce Travel Plans which support their congregation to make sustainable travel choices e.g. public transport, car sharing or active travel.

The current changes to the city centre traffic management and the future changes to the streetscape support the improvement of active and public transport opportunities for those accessing the city centre at any time, providing some mitigation to the parking policy changes.

If mitigations are in place, does this remove or	No – negative impact remains	
reduce the negative impact?	Yes – negative impact reduced	Х
	Yes - negative impact removed	

# 5: Human Rights Impacts

The Human Rights Act 1998 sets out the fundamental rights and freedoms that everyone in the UK is entitled to. It incorporates the rights set out in the European Convention on Human Rights (ECHR) into domestic British law. The Human Rights Act came into force in the UK in October 2000

The Act sets out our human rights in a series of 'Articles'. Each Article deals with a different right.

## Use this guide to understand more about <u>Human Rights</u>.

### 5.1 What impact could this policy have on Human Rights?

Human Rights Article	Negative	Neutral	Positive
Article 2: <u>Right to life</u>		Х	
Article 4: Prohibition of slavery and forced labour		Х	
Article 5: Right to liberty and security		Х	
Article 6: <u>Right to a fair trial</u>		Х	
Article 7: No punishment without law		Х	
Article 8: Right to respect for private and family life, home and		Х	
<u>correspondence</u>			
Article 9: Freedom of thought, belief and religion		Х	
Article 10: Freedom of expression		Х	
Article 11: Freedom of assembly and association		Х	
Article 12: Right to marry and start a family		Х	
Article 14: Protection from discrimination in respect of these rights and		Х	
freedoms			
Article 1 of Protocol 1: Right to peaceful enjoyment of your property		Х	
Article 2 of Protocol 1: Right to education		Х	
Article 3 of Protocol 1: Right to participate in free elections		Х	

## 5.2 In what way will the policy impact Human Rights?

Io impact on Human Rights			

## 5.3 What mitigations can be put in place?

What can be done to remove or reduce any negative impacts of this policy (if applicable)?		
N/A		
If mitigations are in place, does this remove or reduce the negative impact?	No – negative impact remains	
	Yes – negative impact reduced	

# 6: Children and Young People's Rights Impacts

The United Nations Convention has 54 articles that cover all aspects of a child's life and set out the civil, political, economic, social and cultural rights that all children everywhere are entitled to. It also explains how adults and governments must work together to make sure all children can enjoy all their rights.

Children's rights apply to every child/young person under the age of 18 and to adults still eligible to receive a "children's service" (e.g. care leavers aged 18 – 26 years old).

There are 4 articles known as the "General Principles". They help to interpret the other articles. They are:

- 1. Non-discrimination (Article 2)
- 2. Best interest of the child (Article 3)
- 3. Right to life survival and development (Article 6)
- 4. Right to be heard (Article 12)

For ease, the articles have been grouped in three categories to support assessments against the Convention, those most directly related to the **PROVISION** of services, those most directly related to the **PROTECTION** of children and young people, and those to encourage their active **PARTICIPATION** in **decision making**. You can <u>read the full UN Convention (pdf)</u>, or <u>just a summary (pdf)</u>, to find out more about the rights that are included.

	Negative	Neutral	Positive
PROVISION			1
Article 2: non-discrimination		Х	
Article 3: best interests of the child provision and protection		Х	
Article 5: parental guidance and a child's evolving capacities		Х	
Article 16: right to privacy		Х	
Article 17: access to information from the media		Х	
Article 18: parental responsibilities and state assistance		Х	
Article 22: refugee children		Х	
Article 23: children with a disability		Х	
Article 24: health and health services		Х	
Article 26: social security		Х	
Article 27: adequate standard of living		Х	
Article 28: right to education		Х	
Article 29: goals of education		Х	
Article 30: children from minority or indigenous groups		Х	
Article 31: leisure, play and culture		Х	
Article 39: recovery from trauma and reintegration		Х	
Article 40: juvenile justice		Х	
PROTECTION	·		
Article 6: life, survival and development		Х	
Article 7: birth registration, name, nationality, care		Х	
Article 8: protection and preservation of identity		Х	
Article 9: Separation from parents		Х	
Article 10: family reunification protection		Х	
Article 11: abduction and non-return of children		Х	
Article 15: freedom of association		Х	

## 6.1 What impact could this policy have on the rights of Children and Young People?

Article 19: protection from violence, abuse and neglect	X
Article 20: children unable to live with their family	X
Article 21: adoption	X
Article 25: review of treatment in care	X
Article 33: drug abuse	X
Article 34: sexual exploitation	X
Article 35: abduction, sale and trafficking	X
Article 36: other forms of exploitation	X
Article 37: inhumane treatment and detention	X
Article 38: war and armed conflicts	X
Article 32: child labour	X
PARTICIPATION	
Article 12: respect for the views of the child	X
Article 13: freedom of expression	X
Article 14: freedom of thought, belief and religion	X
Article 42: knowledge of rights	X

## 6.2 In what way will the policy impact the rights of Children and Young People?

Some impact to children who may be attending religious / cultural classes at weekends within the car parking zones.

## 6.3 What mitigations can be put in place?

What can be done to remove or reduce any negative impacts of this policy (if applicable)?	
N/A	
If mitigations are in place, does this remove or	No – negative impact remains

If mitigations are in place, does this remove or	No – negative impact remains	
reduce the negative impact?	Yes – negative impact reduced	
	Yes - negative impact removed	

# 7: Environmental Impacts

Aberdeen City Council has a duty to meet its legal environmental responsibilities by working towards Net Zero emissions, adapting to climate change, and acting in a way it considers most sustainable. We must also fulfil the <u>biodiversity duty</u> and <u>sustainable procurement duty</u>.

This section in the Integrated Impact Assessment demonstrates that these considerations that have been made in the policy, that the impact of proposals made is understood and accepted, and what mitigating steps can be taken to reduce any negative impact of the policy.

Use this guide to understand more on the legal climate change duty: <u>Climate change - gov.scot</u> (www.gov.scot) and find out more about how Aberdeen is adapting to Climate Change: <u>Aberdeen Adapts</u> <u>Aberdeen City Council</u>

## 7.1 What is the impact of this policy on any of the below climate, environmental and waste considerations?

	Negative	Neutral	Positive
Council or City-wide carbon emissions			х
Active and sustainable travel			Х
Facilities for local living		Х	
Resilience and adaptability to flooding and weather events		Х	
Biodiversity improvement and wildlife/habitat connectivity		Х	
Water consumption and drainage		х	
Pollution (air, water, noise, light and land contamination)			х
Impact on resource use and <u>waste</u>		х	
Sustainable procurement of goods and services		х	

## 7.2 In what way will the policy impact the environment?

This action may have a limited positive impact if current permit holders review the decision to use a private vehicle and instead transfer to active or sustainable travel modes.

The Council continues to develop and deliver active and sustainable travel improvements.

## 7.3 What considerations have been made in reaching the above assessment?

What internal or external data has been considered? What does this data tell us?

What consultation and engagement has been undertaken with local groups, partner organisations, experts etc? Where required, identify any other environmental assessments that have been completed.

See 2.3 above

## 7.4 What mitigations can be put in place?

What can be done to remove or reduce any negative impacts of this policy (if applicable)? Not				
applicable, no negative impacts identified				
If mitigations are in place, does this remove or	No – negative impact remains			
reduce the negative impact?	Yes – negative impact reduced			
	Yes - negative impact removed			

# 8: Sign Off

Any further positive or negative impacts on individuals or groups that have been considered? None

# Does the policy relate to the Council's <u>Equality Outcomes</u>? If yes, how:

N/A

#### **Overall summary of changes made to the policy as a result of impact assessment.** None.

## Outline how the impact of policy will be monitored.

The success of this policy is challenging to quantify. The Local Transport Strategy seeks to reduce vehicle numbers on the road network and any additions to parking restrictions can support this. Improvements to public transport and active travel network maintain the accessibility of the city centre for all purposes.

Success could be seen as income from a Council asset, increase of public transport use or a reduction in traffic on the network however with the extent of changes on the network as a whole, this would be impossible to credit to this policy only.

# If there are any remaining negative impacts after mitigation, what is the justification for why this policy should proceed.

The changes to parking charges seek to address the change to parking requirements that now exist due to modern retail and hospitality offerings. Shops and restaurants now open on a Sunday morning to meet a demand from shoppers and visitors. The parking management arrangements proposed seek to maximise the benefit of on-street and off-street parking places, with priority to residents, blue badge holders and providing turnover of spaces for local businesses. This also provides an additional income from Council assets. This change will have a potential impact on older and younger visitors to the city centre, and those on low incomes who work in or visit the city centre at times when parking isn't charged. Options remain for people to use public transport, active travel or to park out with the city centre area.

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